

## Message Text

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ACTION IO-11

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 AID-05 EB-07

/112 W

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R 171145Z FEB 76

FM AMEMBASSY COLOMBO

TO SECSTATE WASHDC 4252

AMEMBASSY ALGIERS

AMEMBASSY BAMAKO

AMEMBASSY BELGRADE

AMEMBASSY DAKAR

AMEMBASSY DAMASCUS

AMEMBASSY DAR ES SALAAM

AMEMBASSY GEORGETOWN

AMEMBASSY KAHTMANDU

AMEMBASSY KUALA LUMPUR

AMEMBASSY KUWAIT

AMEMBASSY LIMA

AMEMBASSY MOGADISCIO

AMEMBASSY MONROVIA

AMEMBASSY NEW DELHI

AMEMBASSY LONDON

AMEMBASSY SEOUL

USUN NEW YORK #432

USMISSION GENEVA

AMEMBASSY KINSHASA

C O N F I D E N T I A L SECTION 1 OF 2 COLOMBO 600

EO 11652: GDS

TAGS: PFOR, UN, AO, SF

SUBJ: MULTILATERAL AFFAIRS: NON-ALIGNED CONFERENCE

REF: A) COLOMBO 545 (NOTAL; B) STATE 34707 (NOTAL)

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1. SUMMARY: SRI LANKA FOREIGN OFFICE DIRECTOR GENERAL ARTHUR BASNAYAKE TOLD ME THAT AN AMENDED AGENDA AND DRAFT ANNOTATED AGENDA FOR NON-ALIGNED SUMMIT MEETING IN COLOMBO IN AUGUST HAVE BEEN COMPLETED. GOVT OF SRI LANKA (GSL) WAS NOW WORKING ON DRAFT DECLARATION AND WILL PREPARE RESOLUTION ON INDIAN OCEAN ZONE OF PEACE. BY JULY IT WAS HOPED THAT OTHER COUNTRIES WOULD HAVE PREPARED DRAFT RESOLUTION ON SUBJECTS OF PARTICULAR INTEREST TO THEM. BECAUSE BOTH INDIAN AND ALGERIA WERE PRESSING CLAIMS FOR FOREIGN MINISTERS MEETING, IT WAS POSSIBLE THAT 17 FOUNDED ON NON-ALIGNED BUREAU WOULD MEET IN NEW DELHI IN MARCH AND IN ALGERIA IN JULY. COLOMBO MEETINGS WERE TO TAKE PLACE IN THREE STAGES DURING AUG 9 AND 19 TIME FRAME.

2. I TOLD BASNAYAKE USG WAS DEVOTING SERIOUS ATTENTION TO THE COLOMBO SUMMIT WHICH, WE HOPED, WOULD NOT REPEAT THE EXCESSES OF ALGIERS. WE ATTACHED PARTICULAR IMPORTANCE TO KOREA, PUERTO RICO AND MIDDLE EAST ISSUES. BASNAYAKE SAID HE WOULD LIKE FURTHER SUGGESTIONS RE HANDLING OF KOREA ITEM AT COLOMBO AND INDICATED THAT SEVERAL NON-ALIGNED COUNTRIES MIGHT OPPOSE CONSIDERATION OF PUERTO RICO. HE PROVIDED NAMES OF COUNTRIES HE FELT PARTICULARLY INFLUENTIAL IN PREPARING FOR SUMMIT. END SUMMARY. JJEM DURING MY FEB 13 MEETING WITH SRI LANKA FOREIGN OFFICE DIRECTOR-GENERAL BASNAYAKE, I RAISED NON-ALIGNED SUMMIT MEETING, SCHEDULED FOR COLOMBO IN AUGUST, AND ASKED HIM TO FILL ME IN STATE OF PLAY OF SUMMIT PREPARATIONS. I TOLD HIM THAT, ON MY PART, I WANTED TO CONVEY USG'S VIEWS ON SEVERAL SUBSTANTIVE ISSUES WHICH MIGHT COME UP AT SUMMIT.

4. BASNAYAKE, WHO IS KEY FOREIGN OFFICE OFFICIAL ON SUMMIT PREPARATIONS, SAID PLANS FOR CONFERENCE WERE PROCEEDING REASONABLY WELL AND GSL STILL HOPED PARTICIPANTS WOULD FOCUS ON ECONOMIC RATHER THAN POLITICAL ISSUES AND WOULD GIVE GREATER ATTENTION TO ASIAN PROBLEMS. SOME TIME BACK, GSL FOREIGN OFFICE HAD PREPARED DRAFT AGENDA FOR MEETING, DRAWING PRIMARILY CONFIDENTIAL

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ON AGENDAS FROM PREVIOUS SUMMITS, AND HAD FORWARDED DRAFT FOR COMMENT TO 17-MEMBER NON-ALIGNED COORDINATING GROUP IN NEW YORK. THERE HAVE BEEN SEVERAL AMENDMENTS TO ORIGINAL DRAFT, INCLUDING INCLUSION OF KOREAN ISSUE AS SEPARATE ITEM (COLOMBO 263 AND USUN 581, JUST RECEIVED). AN EHN KATED AGENDA ALSO HAD BEEN PREPARED BY GSL WHICH CONSISTED PRIMARILY OF HISTORY OF EACH AGENDA AT

PREVIOUS SUMMITS AS WELL AS AT LIMA FOREIGN MINISTERS MEETING IN AUGUST 1975.

5. THE NON-ALIGNED CONFERENCE UNIT IN THE FOREIGN OFFICE WAS NOW PREPARING DRAFT DECLARATION WHICH WOULD BE KNOWN AS "THE COLOMBO DECLARATION". SRI LANKA'S OBJECTIVE WAS TO PRODUCE STATEMENT OF BASIC PRINCIPLES RATHER THAN DETAILED COMMENTARY ON EACH POLITICAL AND ECONOMIC ISSUE AS HAD BEEN CASE IN ALGERIA AND LIMA. ONCE DRAFT DECLARATION WAS COMPLETED, PROBABLY IN MARCH, IT WOULD BE FORWARDED TO NON-ALIGNED COORDINATING GROUP IN NEW YORK WHERE IT WOULD BE SUBJECT TO DISCUSSION AND AMENDMENT.

6. INDIVIDUAL RESOLUTIONS WOULD BE DRAFTED ON SPECIFIC TOPICS WITH INITIAL DRAFTING RESPONSIBILITIES BEING DONE BY COUNTRIES DIRECTLY CONCERNED. FOR EXAMPLE, SRI LANKA WOULD PROBABLY PREPARE ONLY ONE DRAFT RESOLUTION -- ON INDIAN OCEAN ZONE OF PEACE -- WHILE OTHER COUNTRIES WOULD PREPARE DRAFTS ON MATTERS OF SPECIAL INTEREST TO THEM OBJECT WAS TO HAVE RESOLUTIONS PREPARED BY JULY AT LATEST AND PROCESSED THROUGH NON-ALIGNED COORDINATING GROUP IN NEW YORK, WHICH BASNAYAKE DESCRIBED AS "THE PREPARATORY COMMITTEE FOR THE SUMMIT."

7. I ASKED ABOUT POSSIBLE METING OF NON-ALIGNED FOREIGN MINISTERS NOTING I HAD HEARD CONFLICTING REPORTS ABOUT MEETINGS IN ALGIERS AND NEW DELHI. BASNAYAKE SAID THAT BEFORE PRIME MINISTER BANDARANAIKE HAD LEFT ON HER SOUTH-EAST ASIA TRIP IN JANUARY, GSL HAD RECEIVED A PROPOSAL FROM THE INDIAN GOVT TO HOLD MEETING OF NON-ALIGNED BUREAU IN NEW DELHI IN LATE APRIL OR MAY. (HE DEFINED "NON-ALIGNED BUREAU" CONFIDENTIAL

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AS MEETING OF THE )7 FOREIGN MINISTERS OF COORDINATING COMMITTEE COUNTRIES AND REFERRED TO AMBASSADORIAL-LEVEL MEETINGS OF THESE SAME COUNTRIES IN NEW YORK AS "NON-ALIGNED COORDINATING GROUP.") AT THE TIME OF THE INDIAN APPROACH, GSL WAS AWARE THAT BOTH ALGIERS AND YUGOSLAVIA HAD ALSO EXPRESSED INTEREST IN HOLDING MEETING ODANON-ALIGNED BUREAU. HOWEVER, IN VIEW OF PROBLEMS SRI LANKA FACED WITH INDIA BY FAILING TO SUPPORT INDIAN CANDIDATE FOR UN SECURITY COUNCIL, GSL FELT IT HAD NO CHOICE BUT TO GO ALONG WITH THE INDIAN REQUEST FOR THE BUREAU MEETING, PROVIDING THIS WAS CONSENSUS OF OTHER COUNTRIES. UPON RETURN FROM SOUTHEAST ASIA GRIP BASNAYAKE HAD DISCOVERED THAT ALTHOUGH YUGOSLAVIA HAD WITHDRAWN, THE ALGERIANS STILL ADAMANTLY INSISTED UPON A BUREAU

MEETING IN ALGERS PRIOR TO SUMMIT. ALGERIAN OBJECTIVE, ACCORDING TO BASNAYAKE, WAS TO TRY TO OBTAIN SOME TYPE OF SUPPORT ON WESTERN SAHARA ISSUE AT OAU MEETING IN JUNE AND HAVE THIS ENDORSED SUBSEQUENTLY BY NON-ALIGNED BUREAU.

8. SINCE BOTH INDIA AND ALGIERS WERE PRESSING FOR BUREAU MEETINGS, IT NOW APPEARED THAT TWO SUCH MEETINGS MIGHT TAKE PLACE, ALTHOUGH BASNAYAKE QUESTIONED WHETHER EITHER WAS NECESSARY. IF TWO MEETINGS OCCURRED THE FIRST WOULD PROBABLY BE HELD IN NEW DELHI IN MARCH, EVEN THOUGH THERE APPEARED TO BE LITTLE TO DISCUSS OTHER THAN THE NAC AGENDA AND ANNOTATED AGENDA. ALGERIANS WERE SUGGESTING MEETING OF THE 17 FOREIGN MINISTERS IN JULY, A PROPOSAL WHICH MADE SRI LANKA UNHAPPY BECAUSE IT WOULD TEND TO UNDERCUT SUMMIT MEETING IN COLOMBO FOLLOWING MONTH. NOTING THAT ALGIERS TENDED TO BROOK LITTLE OPPOSITION ON SUCH MATTERS, BASNAYAKE SAID THAT INDIA MIGHT GIVE WAY ON MEETING IN MARCH, DESPITE SOME LOSS OF PRESTIGE. HE RECONFIRMED THAT LEVEL AND TIMING OF SUMMIT MEETINGS IN COLOMBO WAS AS PREVIOUSLY REPORTED: 17 COUNTRIES REPRESENTED ON COORDINATING GROUP WOULD MEET AT AMBASSADORIAL- OFFICIAL LEVEL ON AUGUST 9-11; THIS WOULD BE FOLLOWED BY MEETING OF ALL NON-ALIGNED FOREIGN MINISTERS AUG 11-14; SUMMIT WOULD TAKE PLACE AUG 16-19.

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9. TURNING TO SUBSTANCE, I TOLD BASNAYAKE THAT MY RECENT CONSULTATIONS IN WASHINGTON HAD RECONFIRMED MY EARLIER IMPRESSIONS THAT USG WAS DEVOTING SERIOUS ATTENTION TO FORTHCOMING SUMMIT MEETING IN COLOMBO. WE HOPED COLOMBO WOULD NOT BE ANOTHER ALGIERS WHICH HAD BEEN USED AS SPRINGBOARD FOR SLASHING AND RHETORICAL ATTACKS ON US AND WITH LITTLE SERIOUS ATTENTION TO BASIC ECONOMIC ISSUES OF INTEREST TO NON-ALIGNED. SINCE THAT TIME WE HAD MADE CONSIDERABLE PROGRESS, PARTICULARLY AT UN SPECIAL SESSION IN SEPT AND IN RECENT STEPS TO IMPLEMENT SECRETARY KISSINGER'S INITIATIVES. I CALLED HIS ATTENTION TO AMB MOYNIHAN'S JAN 27 UNDP SPEECH AND LEFT HIM A COPY OF TEXT.

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ACTION IO-11

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 AID-05 EB-07

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R 171145Z FEB 76

FM AMEMBASSY COLOMBO

TO SECSTATE WASHDC 0000

AMEMBASSY ALGIERS

AMEMBASSY BAMAKO

AMEMBASSY BELGRADE

AMEMBASSY DAKAR

AMEMBASSY DAMASCUS

AMEMBASSY DAR ES SAPZAM

AMEMBASSY GEORGETOWN

AMEMBASSY KAHTMANDU

AMEMBASSY KUALA LUMPUR

AMEMBASSY KUWAIT

AMEMBASSY LIMA

AMEMBASSY MOGADISCIO

AMEMBASSY MONROVIA

AMEMBASSY NEW DELHI

AMEMBASSY LONDON

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C O N F I D E N T I A L SECTION 2 OF 2 COLOMBO 600

10. I SAID THAT WHILE WE WOULD BE INTERESTED IN A NUMBER  
OF ISSUES CONSIDERED BY NAC IF THEY WERE DIRECTED AGAINST  
BASIC US INTERESTS; AT THIS POINT WE WERE PARTICULARLY  
CONCERNED ABOUT THE POSSIBILITY THAT SUMMIT WOULD TAKE  
ADVERSE ACTION ON THREE POLITICAL QUESTIONS, WHICH  
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WERE OF SPECIAL CONCERN AND SENSITIVITY TO USG.  
THESE WERE KOREA, PUERTO RICO AND THE MIDDLE EAST,  
INCLUDING ZIONISM/RACISM. I PLANNED DISCUSS MIDDLE

EAST QUESTION AT LATER DATE BUT WANTED TO CONVEY US VIEWS ON KOREA AND PUERTO RICO. IN SOME DETAIL, I THEN DISCUSSED US POSITIONS ON BOTH ISSUES, DRAWING ON HELPFUL GUIDANCE REFTEL B.

1. WITH REGARD TO KOREA, BASNAYAKE SAID NORTH KOREAN REPS HAD PRESSED GSL TO INCLUDE KOREA AS A SEPARATE AGENDA ITEM. GSL HAD DEMURRED BUT HAD SAID, IT WOULD HAVE NO OBJECTION TO SEPARATE ITEM IF SOMEONE ELSE TOOK INITIATIVE AND A CONSENSUS DEVELOPED IN FAVOR OF IT. NORTH KOREANS THEN APPROACH ALGIERS, WHICH PROPOSED SEPARATE ITEM AND THIS WAS ACCEPTED BY ALL. BASNAYAKE SAID HE UNDERSTOOD US CONCERN ON THIS QUESTION, BUT WONDERED HOW WE PROPOSED THAT GSL AND OTHER LIKE-MINDED COUNTRIES SHOULD HANDLE QUESTION. I REPLIED AS A VEHICLE TO PROMOTE THEIR LOPSIDED AND UNPRODUCTIVE APPROACH TO KOREAN ISSUE IN UNGA. NORTH KOREANS OBVIOUSLY REGARDED SEPARATE ITEM ON KOREAS AS WAY OF ADVANCING THEIR BASIC OBJECTIVES BUT WE HOPED THAT MORE MODERATE MEMBERS OF NON-ALIGNED GROUP WOULD TRY TO ENSURE THAT DECISIONS OR RESOLUTIONS EMANATING FROM COLOMBO SUMMIT WOULD NOT STRENGTHEN NORTH KOREAN HAND IN UN AND WOULD TAKE ACCOUNT OF US PROPOSAL PUT FORWARD AT LAST UNGA SESSION. BASNAYAKE SAID THAT HIS WAS ADMIRABLE OBJECTIVE BUT IT WOULD BE HELPFUL IF WE WOULD PROVIDE MORE SPECIFIC SUGGESTIONS AS TO HOW GSL AND OTHER MODERATES MIGHT HANDLE KOREAN ISSUE AT COLOMBO. I TOLD HIM WE WOULD GIVE FURTHER THOUGHT TO THIS AND WOULD BE BACK IN TOUCH.

12. ON PUERTO RICO, I RECALLED I PREVIOUSLY HAD RAISED ISSUE WITH PRIME MINISTER, WITH FORMER ADDITIONAL SECRETARY WIJEYERATNE AND WITH HIMSELF, I THEREFORE HOPED GSL HAD NO ILLUSIONS ABOUT SERIOUSNESS WITH WHICH USG VIEWED THIS QUESTION. BASNAYAKE REPLIED THAT ASIDE FROM HANDFUL OF COUNTRIES, NO ONE HAD PAID MUCH ATTENTION TO PUERTO RICO AT LIMA, BUT THAT IN VIEW OF US EFFORTS SINCE THEN, SOME WERE NOW TAKING A CLOSER

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LOOUM NOTING THAT SRI LANKA HAD AN ESPECIALLY CLOSE CONSULTATIVE RELATIONSHIP WITH YUGOSLAVIA, HE SAID THAT YUGOSLAV SPECIAL REPRESENTATIVE, WHO HAD VISITED COLOMBO EARLIER THIS MONTH, HAD MADE IT CLEAR THAT YUGOSLAVIA WAS OPPOSED TO CONSIDERATION OF PUERTO RICO AT SUMMIT.

13. I WENT ON TO SAY I ASSUMED THAT SINCE SRI LANKA GOVT WAS PREPARING DRAFT OF SUMMIT DECLARATION, NO REFERENCE TO PUERTO RICO WOULD BE INCLUDED IN ITS DRAFT.

BASNAYAKE SAID THAT BOTH BECAUSE OF SUBSTANCE OF ISSUE AND BECAUSE GSL WANTED TO LIMIT DECLARATION TO BASIC PRINCIPLES, DRAFT DECLARATION WOULD NOT INCOUDE ANY REFERENCE TO PUERTO RICO AND IT SHOULD ALSO NOT CAUSE US PROBLEMS ON KOREA. HE EMPHASIZED, HOWEVER, THAT GSL HAD ONLY LIMITED CONTROL ON LATER DRAFTS WHICH WOULD BE SUBJECT OF AN EXTENDED AMENDING PROCESS, POSSIBLY UP TO THE LAST DAY OF THE SUMMIT.

14. I TOLD BASNAYAKE THAT I RECOGNIZED THAT GSL'S ABILITY TO CONTROL EVENTS WAS LIMITED AND THAT WE, OF COURSE, WOULD BE PREPARED TO APPROACH OTHER GOVTS ON ISSUES WE CONSIDERED OF MAJOR IMPORTANCE. I THEN ASKED HIM WHICH COUNTRIES HE CONSIDERED TO BE KEY MEMBERS OF NON-ALIGNED GROUP IN TERMS OF OVERALL INFLUENCE WITH REGARD TO SUMMIT. HE THOUGHT A MOMENT AND THEN TICKED OFF FOLLOWING COUNTRIES, WHICH HAVE MEMBERSHIP IN COORDINATING GROUP AND WHICH HE FELT WERE INFLUENTIAL, BOTH IN PREPARATORY STAGE AND IN TERMS OF FINAL DECISIONS AT COLOMBO; ALGERIA, GUYANA, INDIA, PERU, SENEGAL, TANZANIA, AND YUGOSLAVIA. HE SPECIFICALLY MENTIONED GUYANAN FOREIGN MINISTER AS A MAN WHO HAD PLAYED IMPORTANT MODERATING ROLE AT LIMA AND PERSON WITH WHOM US MIGHT KEEP IN CLOSE TOUCH.

15. COMMENTS AND RECOMMENDATIONS TO DEPT FOLLOW SEPTTEL.  
VAN HOLLEN

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, NONALIGNED NATIONS MEETINGS, FOREIGN POLICY POSITION, DIPLOMATIC DISCUSSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 FEB 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** BoyleJA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Review Comment:** n/a  
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04 MAY 2006

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